Consultations on the design of the “Blueing the Black Sea Programme”:
A regional initiative to tackle marine pollution and climate change in support of the Common Maritime Agenda for the Black Sea

Consultation workshop in Romania, 22 April 2021

Discussion paper

Event Format
- Live Webinar via Zoom, 22 April 2021, 14:30-16:45 (EET)

Objectives
Present a good practice project:
- Integrated Nutrient Pollution Control Project implemented by the Ministry of Environment, Waters, and Forests of Romania, through World Bank support.

Conduct BBSEA national consultation to seek:
- information to support a national and regional pollution diagnostic tool that will form the baseline for further action;
- input from respective stakeholder communities on marine pollution, pressing issues, and priorities related to pollution prevention, reduction, and control in the Black Sea, and opportunities to inform the BBSEA architecture and implementation modalities.

Participants
- Government of Romania representatives, relevant ministries, public authorities, policy makers, and technical experts responsible for issues related to coastal and marine environment, research, blue economy development, and investment;
- regional and local stakeholders;
- private entities and financial institutions working on climate change and marine pollution.

Structure of the Consultation
Following the opening ceremony, the consultation in Romania will be practically carried out during three working sessions. Working Session 1: “Integrated Nutrient Pollution Control Project” will present the good practices and results of this ongoing project. Following a brief introduction of the BBSEA umbrella programme, Working Session 2: “Turning the Tide of Pollution in the Black Sea” will focus on the analytical component of the BBSEA, while Working Session 3: “BBSEA GEF Regional Project” will focus on the BBSEA investment component.

Following a brief reminder of the topic and the objectives of the respective session, the moderator will seek feedback from the participants on the questions put forward in this paper. A tailor-made Survey is available online to gather opinions prior to and after the event. The participants may use the chat function to provide answers or participate in the polls as these are presented by the moderators. High-quality interpretation will be available to facilitate interaction.

The indicative questions will guide the conversation and help:
- validate/fine-tune the findings of the Report and the gap analysis carried out by the World Bank analytical teams;
- understand what concrete actions/interventions are planned at the national level to overcome the identified gaps and the marine pollution problem;
• identify the actors that can take these actions forward and appropriate funding avenues; 
  help understand the interest in and identify the practical shape of a potential eco-business 
  competition that may cover Romania.

Blueing the Black Sea Programme – a brief introduction

The 2019 Common Maritime Agenda for the Black Sea, negotiated with the active support of 
the Permanent International Secretariat of the Organisation of the Black Sea Economic 
Cooperation (BSEC PERMIS), has created a new dynamic in the regional dialogue on 
sustainable Blue Economy development and once more highlighted the need for effective 
preservation of the marine environment. In response to the ambitious political commitments 
under the Common Maritime Agenda by the six Black Sea littoral states and the Republic of 
Moldova (CMA countries), the World Bank has announced the deployment of the “Blueing the 
Black Sea Program” (BBSEA) aiming to catalyse Blue Economy investments for the Black Sea 
and strengthen regional dialogue and institutions. The first activities under this umbrella 
programme consist of an analytical work and a project. The latter, the BBSEA Regional project, 
will be implemented by BSEC PERMIS and is expected to be launched in the second half of 
2021 with a focus on waterborne marine pollution.

A preparatory action, funded by the Global Environmental Facility (GEF) and led by BSEC 
PERMIS, is expected to deliver the critical elements for the design of the BBSEA Regional 
project (BBSEA GEF Regional project) for 2021-2023 which in turn will support identification 
and preparation of investment to reduce pollution in the Black Sea. To this effect, seven 
national stakeholder consultation workshops will be organised – one in each CMA country. 
The cycle of consultations started in Turkey, the coordinator of the Common Maritime 
Agenda for the Black Sea in 2021, followed by Georgia, Ukraine, Moldova and Bulgaria. 
Consultations with Romania are scheduled for April 22, 2021 and a consultation with Russia 
will be scheduled in the near future.

The national consultations, held as webinars, will gather selected participants that include 
public authorities and policy makers responsible for issues related to marine environment, 
research, and Blue Economy development and investment, as well as private organisations 
working on marine pollution and financial institutions. In practice, the consultations will seek 
feedback on the state of play, pressing issues and priorities related to pollution prevention and, 
reduction, and the control in the Back Sea, as well as the opportunities that result in the 
process.

The pollution and climate change problem in the Black Sea

The Black Sea has a pollution problem that has turned it into one of Europe’s most polluted 
seas in the past two decades impacting the littoral countries at the economic, social (health), 
and environmental levels. Addressing nutrient pollution from point and diffuse sources will help 
mitigate one of the key drivers of eutrophication, which in turn has the potential to create huge 
impacts on GHG emissions. As outlined by Beaulieu et al (2019), “enhanced eutrophication of 
lakes and impoundments will substantially increase CH4 emissions from these systems (+30– 
90%) over the next century. This increased CH4 emission has an atmospheric impact of 1.7– 
2.6 Pg C-CO2-eq y−1, which is equivalent to 18–33% of annual CO2 emissions from burning 
fossil fuels. Thus, it is not only important to limit eutrophication to preserve fragile water 
supplies, but also to avoid acceleration of climate change.”

Pollution is a common problem, which requires a joint and coordinated regional solution. 
Although climate change is expected to exacerbate the pollution problem, the future impacts 
of pollution under a “business as usual” scenario in the Black Sea are not fully known 
(knowledge gap). Some existing national and regional policy and legal frameworks are not 
sufficient or conducive to support regional action against pollution, and when they are,

1 https://www.nature.com/articles/s41467-019-09100-5
implementation is not necessarily effective (**policy, legal, and institutional gap**). The lack of an accurate evaluation of pollution risks hampers the prioritization of impactful pollution reduction investments in the Black Sea basin (**financial gap**). This is evidenced by the limited innovation and coordinated investments towards pollution prevention, as well as the partial involvement of financial institutions in this domain.

Some of these gaps have already been addressed by policy initiatives at national and regional levels or in actions by the industry (e.g., on waterborne pollution by ships). Others have been tackled mostly separately at the level of the coastal regions (e.g., collection and recycling of marine litter).

The current activities under the BBSEA program are described in the table below. The webinar in Romania will seek to discuss all key gaps in a uniform and focused manner, which will allow BSEC PERMIS and the World Bank to fine tune its actions on both fronts – analytical and investment – and gather concrete input for the Regional project design at the end of the webinar.

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<th>Identified Gaps</th>
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<th>BBSEA GEF Regional Project</th>
<th>Timeframe</th>
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<td>Investment plans for pollution prevention and circular economy prepared*</td>
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<td>Eco-business grants provided through competition*</td>
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* These activities will be carried out in the following counties: Georgia, Moldova, Turkey and Ukraine

** These activities will be carried out only in the following counties: Bulgaria, Georgia, Moldova, Turkey, Romania and Ukraine
**Working Session 1: “Integrated Nutrient Pollution Control Project”**

The webinar’s first session will present as a regional good practice the Integrated Nutrient Pollution Control Project implemented by the Ministry of Environment, Waters, and Forests, through World Bank support. The Integrated Nutrient Pollution Control Project is implemented in selected localities vulnerable or potentially vulnerable to the pollution with nutrients, bringing important environmental and social-economic benefits for Romania. The overall development objective of this project is to support the Government of Romania towards meeting its obligations related to the implementation of EU Water Framework Directive and particularly EU Nitrates Directive requirements by (a) reducing nutrients discharges to water bodies, (b) promoting behavioral changes at the communal level, and (c) strengthening institutional and regulatory capacity. Project interventions are designed to reduce the discharge of nutrients over the long term (nitrogen and phosphorous) into water bodies leading to the Danube River and the Black Sea through integrated land and water management.

**Working session 2: Turning the Tide of Pollution in the Black Sea**

During the working session, the World Bank-led effort will be introduced to establish an up-to-date diagnostic of the state of play and issues at stake regarding marine pollution in the Black Sea on the example of the efforts undertaken by the coastal countries. The project will build on the on-going and planned national investments for rural development, wastewater treatment, and rivers basin and coastal zone management, as well as current institutional reforms that may present further opportunities for improved coordination.

Through a targeted discussion, the panel will aim at identifying the sources, impacts, and prevention efforts (information and institutional gaps) related to marine pollution, as well the key pollution challenges in Romania. The findings will feed into an in-country pollution diagnostic paper, which, in turn, will inform the BBSEA GEF Regional project architecture. Pilot countries are Georgia, Moldova, Turkey, and Ukraine. Bulgaria and Romania will be covered by the legal and institutional review in terms of benchmarking their legal and institutional systems that follow the EU acquis – vis-à-vis the other Black Sea countries, which have various types of association with the EU.

**Indicative questions for discussion**

- Will the report activities: (i) legal and institutional analysis and (ii) regional pollution diagnostic contribute to the regional efforts to address marine pollution?
- Does the scope of the diagnostic activities reflect on the main gaps that need to be addressed?
- Are there any other similar existing projects and initiatives at national and regional levels that are relevant to this activity and which we should consider?
- What are the most important pollution sources and/or human activities impacting the health of marine resources and ecosystems in Romania that the “Turning the Tide of Pollution Report” should assess?
- Does the institutional, legal, and policy framework in Romania provide an adequate response to marine pollution in the Black Sea?
- How could the World Bank support Romania’s effort to ensure pollution-free development of the blue economy in the Black Sea region and the waterways that flow into the Black Sea?

**Working session 3: BBSEA GEF Regional project, Focus on Romania**

The working session will present the planned BBSEA-GEF project and aim at gathering feedback on its key components. The project includes a long list of activities, some of which are primarily at the national level (with a regional coordination element) and some primarily at
the regional level (with some national aspect). This set of activities is a long list that will be streamlined further based on country priorities as voiced during the consultations.

Activities primarily at regional level include:

A. Development of Sustainable Business Standards and Guidelines in key sectors (agriculture, aquaculture, tourism, shipping, and water management);
B. Capacity Building in Banking for Green Finance and Innovation;
C. Knowledge Exchange of Best practices and Study Tour;
D. Awareness Raising on the issue of pollution in the countries supporting the Common Maritime Agenda.

Activities primarily at national level in Georgia, Moldova, Turkey, and Ukraine – with a spillover effect across the region – include:

E. The Cost of Pollution on the National Economies;
F. National Investment Plans for Pollution Prevention and Circular Economy (including financing targets and monitoring);
G. Eco-Business Competition and Grants to reduce pollution and improve water quality run-off to the Black Sea;
H. Preparation and Fund raising for investment to reduce pollution in waterways and improve water quality runoff to the Black Sea.

Indicative questions for discussion

► What are the topmost important regional level activities for Romania?
► What do you consider to be a good example of pollution management/reduction practices and projects in Romania worth showcasing to other countries implementing the Common Maritime Agenda?
► Are there any standards and/or procurement rules for sustainable business operations and investments in Romania applied by banks, private investors, and development agencies in projects in the domains of agriculture, aquaculture, tourism, shipping, and water management?
► Are there any institutions, at the national or regional level, that promote investments in green technologies, circular economy models, or novel green infrastructures for pollution reduction, waste management, and recycling related to marine pollution?
► Are there any financial institutions and (equity) funds active in Romania or at regional level that strategically target and support companies or early-stage ventures that develop solutions for marine pollution?

These consultation themes do not include all topics related to marine pollution in the Black Sea, nor can they include all potential activities for the investment and analytical components of BBSEA as outlined above. However, they offer a good entry point for discussion. Not least, with the progress of the consultations in the other countries, the thematic focus could evolve and integrate additional facets based on audience interest or the overall needs of the consultation.